

Open Report on behalf of Richard Wills - Executive Director –Economy & Environment

Report to: Definitive Map & Statement of Public Rights of Way Sub-

Committee

Date: 9th May 2016

Appeal against the prioritisation of DMMO 350 –Heapham &

Subject: Upton – Claimed Bridleway Between Common Lane and Cow

Lane (Route Known as "Lincoln Lane")

Summary:

An appeal against the prioritisation of DMMO 350 – Heapham & Upton – Claimed Bridleway Between Common Lane and Cow Lane (Route Known as "Lincoln Lane")

Recommendation(s):

That consideration is given to the appeal to upgrade the priority of the modification order cases.

1. Background

As Surveying Authority the County Council has a statutory duty to keep under continuous review the Definitive Rights of Way Map and Statement for Lincolnshire and to make orders to take account of events requiring the map to be modified. This is carried out by the processing of Definitive Map Modification Orders (DMMOs) which are either applied for by the public or initiated by the Authority on the discovery of evidence.

Highways & Traffic Guidance Note HAT33/3/11 sets out that such cases will be dealt with in order of receipt/initiation unless one or more of the eight "exception criteria" apply.

The criteria are as follows:

- Where there is sustained aggression, hostility and ill feeling within a community that is causing severe disruption to the life of that community, and that in processing the case early there is a strong likelihood that this will reduce.
- 2. Where there is a significant threat to the route, likely to cause a permanent obstruction (e.g. a building, but not, for example, a locked gate or residential fencing).

- 3. Where there is, or has been, a finding of maladministration by the Local Government Ombudsman on a particular case and that in processing the case the County Council will discharge its duty to the Ombudsman's decision.
- 4. Where legal proceedings against the County Council are instigated or are likely to be instigated <u>and</u> it is possible that the Authority has a liability.
- 5. Where there is a risk to children on County Council owned property and land or where the claimed route would provide for a safer alternative route to a school, play area or other amenity for children.
- 6. Where there is a significant financial saving to the County Council (and therefore taxpayers) through the processing of an Order.
- 7. Where a new application is received that relies on evidence of a case already received or, if the new application forms part of or is adjoining to an existing claim, the new claim will be dealt with at the same time as the older application.
- 8. Where the route will <u>significantly</u> assist in achieving a Countryside and Rights of Way Improvement Plan Objective or Statement of Action.

A member of the public has appealed against the current priority of DMMO 350 being an application to add a bridleway between Common Lane and Cow Lane (Route Known as "Lincoln Lane")

Appendix A is a brief case synopsis including the reasons for the appeal.

2. Conclusion

That Mr Watmough has made a valid appeal against the current prioritisation of the case which requires consideration by this sub-committee.

3. Consultation

- a) Scrutiny Comments
- b) Executive Councillor Comments
- c) Local Member Comments
- d) Policy Proofing Actions Requiredn/a

4. Appendices

These are listed below and attached at the back of the report						
Appendix A	Case Synopsis - Claimed bridleway between Common Lane and Cow Lane (Route Known as "Lincoln Lane")					
Appendix B	Priority List of Cases					

5. Background papers

The following background papers as defined in the Local Government Act 1972 were relied upon in the writing of this report.

Highways & Traffic Guidance Note 33 – Prioritisation of Definitive Map Modification Orders - HAT 33/3/11

This report was written by Chris Miller, who can be contacted on 01522 782070 or chris.miller@lincolnshire.gov.uk.

Appendix A – Case Synopsis – Heapham & Upton – Claimed Bridleway Between Common Lane and Cow Lane (Route Known as "Lincoln Lane")

Wildlife & Countryside Act 1981, Section 53 Definitive Map Modification Order

HEAPHAM & UPTON – CLAIMED BRIDLEWAY BETWEEN COMMON LANE AND COW LANE (ROUTE KNOWN AS "LINCOLN LANE")

1. Application

A valid application under the Wildlife & Countryside Act 1981, section 53(5) from Mr P F Watmough has been received by Lincolnshire County Council and is dated 2nd December 2011,

2. Location Plan of Route

See figs 1 & 2 on pg. 2 & 3 of this Appendix

3. Evidence in support of the application

Accompanying the application for addition of a bridleway to the Definitive Map & Statement were 15 user evidence testimonies indicating usage over a period between 1965 and 2011.

Some documentary evidence regarding the Finance Act 1910 and the Heapham Enclosure Award has been submitted post application.

Landowners have submitted counter argument regarding the nature of the route citing permissions granted and the presence of gates during the period of the user evidence.

4. Background

Whilst there was no specific bringing into question of this route the application submission was during the proposals for the composting site on the former airfield. You will note that the claimed route passes through the middle of the site.

5. Current Priority & Original Officer Assessment

Following receipt of the applications officer opinion was that none of the exception criteria applied to the application. The case is currently ordered at number 134 of 157 outstanding cases.

6. Appeal

An appeal has been received from the applicant, Mr Watmough (see Appendix B) wishing to pursue a change of priority relying on Criteria 1

Appendix A – Case Synopsis – Heapham & Upton – Claimed Bridleway Between Common Lane and Cow Lane (Route Known as "Lincoln Lane")

1) Where there is sustained aggression, hostility and ill feeling within a community that is causing severe disruption to the life of that community, and that in processing the case early there is a strong likelihood that this will reduce.

Various correspondence between the landowners, the Parish Meeting Chairman and Vice Chairman and Mr Watmough are cited as supporting this criteria. Councillors are reminded that to qualify for reprioritisation under this criteria the aggression, hostility and ill feeling being demonstrated must be causing severe disruption to the life of that community. Matters such as this are often emotive between those seeking to claim routes and the affected occupiers and the applicant for reprioritisation needs to demonstrate an impact to the wider community.

Councillors are also reminded that this is the second of two modification order applications that seem to be causing ill feeling to some of the residents of Heapham concerning the same individuals. The first of the two applications was reprioritised by this Committee and subsequently an order was made and confirmed.

Although the claimed route is obstructed officers believe that should any order to add a right of way be confirmed there would be an opportunity to divert the route so as not to be affected.

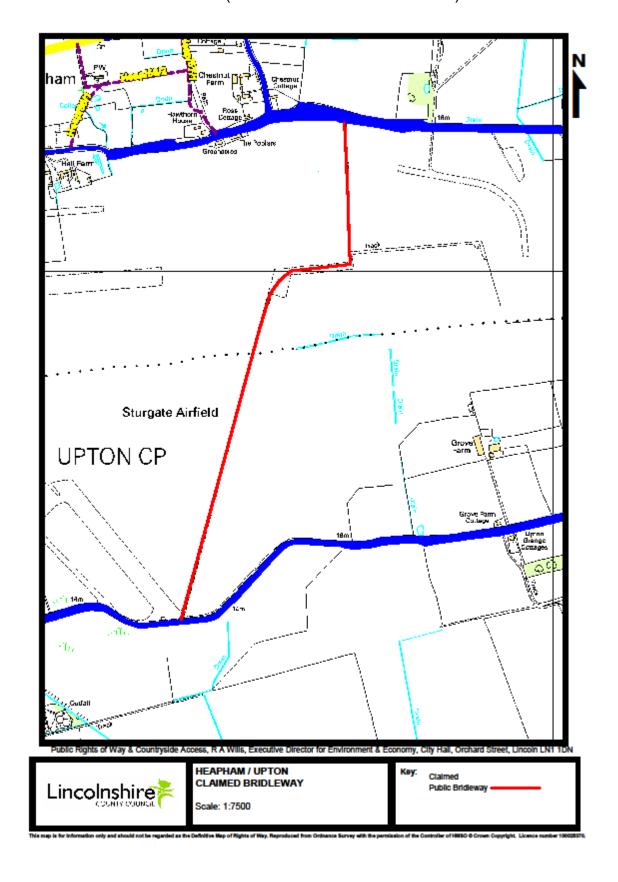


Fig.1. - Modern Electronic OS mapping

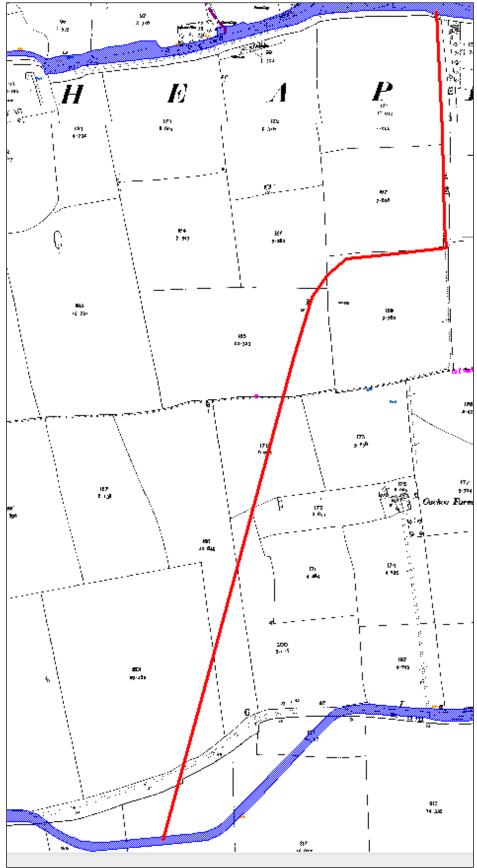


Fig. 2. – Extract from 1906 Ordnance Survey

Appendix A – Case Synopsis – Heapham & Upton – Claimed Bridleway Between Common Lane and Cow Lane (Route Known as "Lincoln Lane")

7. Site Visit

The Countryside Access Manager, Chris Miller, will provide a verbal report with slides at the meeting.

The route generally follows a hard surface track remaining from a period when the sites was an operational airfield under the United States Air Force. One section of the route is now obstructed by the working of a green waste operation.

Parish Fi	ile	Status	Further details	Application/Acceptance	Active	Priority Ranking
Ancaster			to BOAT	13/11/1991	Yes	1
Alford	344	BOAT	Claimed BOAT from Hanby Lane to to New Cemetery	01/04/1993	Yes	2
	182		School Lane to Dogdyke Road	06/11/1997	Yes	3
Colsterworth / Gunby & Stainby	259	PF	Colsterworth FP14 & Stainby FP 1(pt)	19/05/2004	Yes	4
	354		Claimed Footpath from Grange Lane to Holy Well Lane	08/05/2012	Yes	5
	355		Claimed Footpath from Grange Lane to former railway and beyond	08/05/2012	Yes	6
	353		Claimed Footpath from Spilsby Rd to Spilsby Rd	30/05/2012	Yes	7
	364		Claimed Footpath from PF 969 to PF 301 along sea defence	30/05/2013	Yes	8
	374		Upgrade of PF 18 to PB between Stonebridge Cottages, North Somercotes	04/08/2014	Yes	9
	383		Claimed bridleway from Fenton to Fulbeck Grange (routes around former F	05/03/2015	Yes	10
	384		Claimed bridleway from Grantham Road to Doncaster Gardens	16/04/2015	Yes	11
Navenby	385		Deletion of PF13	14/04/2016	Yes	12
Belton / Gt. Gonerby	12		Belton to Great Gonerby via Gonerby Grange (Gadds Lane)	01/11/1983	Yes	13
South Willingham / Benniworth	96		Claimed PF from Grange farm, Low Barns to road south of Skirbeck House	30/04/1986	Yes	14
South Willingham	97		Hainton Rd to High St	30/04/1986	Yes	15
South Willingham / Hainton	98		Moors Lane to A157	30/04/1986	Yes	16
South Willingham	99	PF	Moors lane to Poplar Fm	30/04/1986	Yes	17
	193		Mill Lane to R.Witham Bank	12/05/1998	Yes	18
Tetford	365		Addition of missing link to PF 33	30/09/2013	No	19
Heydour	48	PF F	PF to be diverted - from Southern end of PF 3 to church Lees	01/01/1985	No	20
Aunsby & Dembleby			see file	11/07/1985	No	21
Mablethorpe and Sutton	106		High St to Broadway	16/09/1985	No	22
Grimoldby	43		from Mill Lane	23/10/1985	No	23
Hogsthorpe	49		Sea Lane to Maiden Lane	11/12/1986	No	24
Burgh-le-Marsh	18		Faulkers Lane	10/02/1987	No	25
Stamford	101		Cherry Holt Lane to Priory Rd	03/04/1987	No	26
East Stockwith / Morton	27	PF	PF from Willowbank Lane to Walkerith Road	04/06/1987	No	27
Linwood / Market Rasen	60		Buslingthorpe R/way Bdge	18/06/1987	No	28
Middle Rasen	72		Caistor Rd to Gatehouse Lane	05/08/1987	No	29
Gainsborough	36	PF	White's Wood Lane to FP22	07/09/1987	No	30
Belchford	11	-	Ings Lane	25/01/1988	No	31
Skidbrooke with Salthaven	85		The Haven	30/03/1988	No	32
Leasingham	272	PF	Claimed PF from PF2 to PF3 in the Parish of Leasingham	21/10/1988	No	33
Friesthorpe / Buslingthorpe / Lissington etc	32	PB	BW from Lissingley Lane to Shortwood Lane	08/05/1989	No	34

Linwood/Legsby		PF	Linwood Church to Bleasby	11/07/1989	No	35
Great Gonerby/Marston	41	PF	Cliff Lane	01/01/1990	No	36
Sutton St James	108	BOAT	Badgate	01/02/1990	No	37
Market Rasen / Tealby	68	PF	from PF163	15/03/1990	No	38
Welbourn (etc)	117	BOAT	Ermine St	04/04/1990	No	39
Castle Bytham	136	RB	RB 3	22/10/1990	No	40
Glentham	38	PF	From church gates	07/04/1991	No	41
Middle Rasen	69	PB	PB514 to BOAT	22/05/1991	No	42
Kettlethorpe	55	BOAT	Know as Westmoor Lane	19/08/1991	No	43
Fulletby	35	BOAT	Mill Street	22/05/1992	No	44
Rothwell / Cabourne	81	BOAT	PB24 to BOAT	15/06/1992	No	45
Great Gonerby	40	PF	PF6 to join RB 5	21/12/1992	No	46
Bassingham	9	PF	Claimed PF from Brocklebank Close to playing field	27/10/1993	No	47
Navenby	154	PF	'The Smoots'	22/05/1996	No	48
Fulletby	162	PF	School Lane School Lane	10/10/1996	No	49
Beckingham/Brant Broughton	167	PF	PF 5 to BW and missing link	12/12/1996	No	50
Little Carlton/Legbourne	185	PB	'Blind Lane' from PB 624 (Manby)	22/01/1998	No	51
Uffington	188	PB	Newstead Rd, Belmesthorpe to Seven Acre Wood (county bdy)	30/01/1998	No	52
Louth	186	PB	Grimsby/Louth Railway Line (part from Keddington Rd crossing to Little G	03/02/1998	No	53
Horncastle	195	PF	Boston Road to the Wong	23/05/1998	No	54
Grantham	194	PF	Denton Ave to PF 16	28/05/1998	No	55
Halton Holegate	201	PF	Northorpe Road to Ashby Road	17/08/1998	No	56
Anderby Creek	203	PF	Occupation Road to Beach (via Rowan Court)	10/10/1998	No	57
Rothwell / Swallow	220	PF 23	Realignment of Footpath 23	02/01/2001	No	58
Hundleby	224	PF	PF366	26/02/2001	No	59
Barrowby	237	PF	PF13 to PB, Casthorpe Rd to parish boundary	08/05/2002	No	60
Skillington & Stoke Rochford	239	BOAT	BOAT from Crabtree Rd to parish boundary between Stoke Rochford & Ea	05/06/2002	No	61
Skillington	240	BOAT	Claimed BOAT from Skillington village to "The Drift" along Buckminster Lane	05/06/2002	No	62
Tealby	238	PF	Claimed footpath from footpath 132 through Thorpe Mill to The Road	25/06/2002	No	63
Woolsthorpe by Belvoir	242	BOAT	Claimed upgrade from PB to BOAT "Longmoor Lane"	03/07/2002	No	64
Osbournby / Aunsby & Dembleby	248	BOAT	Upgrade from RB (Mickling Meadow Rd)	02/04/2003	No	65
Harlaxton/Grantham	247	BOAT	Claimed BOAT from Gorse Lane to Great North Road)	23/04/2003	No	66
Branston & Mere		PF	Claimed PF along bank of river Witham from Bardney bridge to Bardney Lo	29/10/2003	No	67
Spilsby	254	BOAT	Claimed BOAT along Pooles Lane	24/11/2003	No	68

South Somercotes	257	DE	Claimed PF Southfiels Lane / Town street of the Church	02/03/2004	No	69
Norton Disney			Claimed PF 3000 Disney Newark Rd to Swinderby Rd	13/05/2004	No	70
Holton Le Clav			Claimed BOAT "The Smooting" Holton Le Clay	21/09/2004	No	71
*				16/11/2004	No	72
Leasingham			Upgrade of PB 10 Moor Lane to Leasingham Parish Boundary			73
Leasingham / Sleaford			Upgrade of PB 6 New Lane Claim from Leasingham Parish Boundary	16/11/2004	No	
Heckington			Upgrade of PF 3 Heckington Claim from A17 to PF 3 Heckington	15/12/2004	No	74
Snitterby	270		PF from High St to Bridle Walk and PF 70	04/01/2005	No	75
Aslackby & Laughton			Upgrade of RB 12 to BOAT	22/02/2005	No	76
Pointon & Sempringham / Aslackby & Laughton			Upgrade RB 9 & 13 to BOAT (Pethley Lane)	24/02/2005	No	77
Threekingham / Billingborough			Upgrade PB 4 Claim from Parish boundary to Folkingham Road	25/02/2005	No	78
Allington/Foston			Upgrade of RB 5 and RB 7 (Marston Lane)	14/03/2005	No	79
Kirkby La Thorpe	274		Claimed PF from The Hoplands to PF 1	17/03/2005	No	80
Belton & Manthorpe / Syston		BOAT	Claimed BOAT from Heath Lane to High Dike "Beggars Lane"	13/06/2005	No	81
Asterby	279	PF	Claimed Public Footpath from Goulceby Lane to Public Footpath No.18	18/07/2005	No	82
Ropsley & Humby / Ingoldsby	281	BOAT	Upgrade of PB 30 & PB 14 to BOAT	27/08/2005	No	83
Ingoldsby/Bitchfield & Bassingthorpe	282	BOAT	Upgrade of PB 16 to BOAT and Claimed BOAT	27/08/2005	No	84
Osgodby / Owersby	285	PF 91	PF 91 Osgodby realignment	30/09/2005	No	85
Helpringham	286	BOAT	Upgrade of RB 17 to Boat	23/10/2005	No	86
Pointon & Sempringham / Billingborough	290	BOAT	Upgrade of RB 15 to BOAT & Realign " Primrose Lane"	25/10/2005	No	87
Ropsley & Humby / Boothby Pagnell	287	BOAT	Upgrade of PF27 Ropsley & Humby to BOAT and claimed BOAT in Boothby	26/10/2005	No	88
Boothby Pagnell / Old Somerby	291	BOAT	Upgrade of PF 7 to BOAT Claimed BOAT from PF7 to BW7 Upgrade of BW	29/10/2005	No	89
Pointon & Sempringham	289	BOAT	Claimed BOAT from West Road to Pethley Lane	30/10/2005	No	90
Irnham/Edenham	294	BOAT	Claimed BOAT from Irnham Lane to Bulby Lane, Irnham	05/11/2005	No	91
Lenton Keisby and Osgodby	292	BOAT	Upgrade of PB 3 to BOAT	06/11/2005	No	92
Lenton Keisby and Osgodby / Irnham	293	BOAT	Claimed BOAT from RB 12 to PB 9 and Upgrade of PB 9 to BOAT	06/11/2005	No	93
Lenton Keisby and Osgodby / Irnham	295	BOAT	Claimed BoAT from Irnham BR9 to Elsthorpe Road	09/11/2005	No	94
Burton Coggles / Corby Glen	297	BOAT	Upgrade of BC BW1, RB2 & CG RB9	05/12/2005	No	95
Great Sturton/Ranby/Hemingby/Belchford	296	BOAT	Upgrade of RB61 to BOAT	12/12/2005	No	96
Aunsby & Dembleby	298	BOAT	Upgrade of RB5	06/01/2006	No	97
Folkingham	299		Upgrade of PF 8 to BOAT	27/01/2006	No	98
Hough on the Hill	_		Upgrade of RB22 to BOAT	27/01/2006	No	99
Kirkby Underwood	301		Claimed bridleway from Rippingale Br16 to Stainfield Road	30/01/2006	No	100
Great Gonerby / Barrowby			Upgrade of RB 7 and PF6 in Great Gonerby and PF 11 in Barrowby to BOA	07/02/2006	No	101
Lissington / Holton Cum Beckering						
LISSIII ULUII / TTUILUIT CUITI DECKETIIIU	303	BOAT	Upgrade of PB 904 in Lissington and PB 904 in Holton Cum Beckering to a I	14/02/2006	No	102
Long Bennington			Upgrade of PB 904 in Lissington and PB 904 in Holton Cum Beckering to a I Upgrade of RB 12 to BOAT	14/02/2006 14/02/2006	No No	102

Westborough and Dry Doddington / Stubton	306	BOAT	Upgrade of PB 12 (Wⅅ) and PF 3 & RB 7 (Stubton) to a BOAT	22/02/2006	No	105
Westborough and Dry Doddington / Stubton / Claypole			Addition of a BOAT in Westborough and DD, upgrade of RB 5 & 6 in Stubto	22/03/2006	No	106
Searby	311		Addition of a bridleway from Owmby Road to Howsham Lane	03/08/2006	No	107
Lincoln	313		Claimed footpath from Church Drive to Tritton Road, Lincoln	27/12/2006	No	108
Skegness	317		Claimed footpath from Albany Close to Albany Road, Skegness	15/03/2007	No	109
Lutton	325		Claimed footpath from School Lane to Blazegate	17/07/2007	No	110
Gainsborough	319		Claimed footpath from Bowling Green Rd to Bayard St	20/08/2007	No	111
Lincoln	320		Claimed footpath from Dunkirk Road to Breedon Drive	21/09/2007	No	112
East Ferry	321		Claimed footpath from East Ferry High St. to River Trent (county boundary)	24/09/2007	No	113
Heighington	323	PF	Claimed footpath along Bracken Hill Lane and Third Hill Road	04/10/2007	No	114
West Ashby/Fulletby	327	PB	Upgrade of PB No. 57 to RB	28/03/2008	No	115
Sturton by Stow	328	PF	Claimed footpath fromBonniwells Lane (PF82) to Tillbridge Lane	10/04/2008	No	116
Swineshead	329	PF	From Tarry Hill to Station Road	21/07/2008	No	117
Lincoln	330	PF	Claimed Footpath between Skellingthorpe Road and Rochester Drive	30/07/2008	No	118
Mablethorpe and Sutton	331	PF F	Claimed Public Footpath from Sandhurst Road to The Promenade	12/08/2008	No	119
Scotter / East Ferry	332	PF	Claimed Public Footpath from Becks Lane to Gainsborough Road	28/08/2008	No	120
Scotton	333	PF 📉	Claimed Public Footpath from Gainsborough road to pf 4	28/08/2008	No	121
Lincoln	334	PB	Claimed Public Bridleway from Boswell Drive to Doddington Road	29/09/2008	No	122
Old Somerby	335	PB	Claimed Public Bridlway from junction of Church Lane and The Pastures to	15/05/2009	No	123
Ropsley & Humby	337	PB	Claimed Public Bridleway & upgrade of Ropsley FP9 (pt) and FP18 Somerb	15/05/2009	No	124
Snitterby/Bishop Norton	336		Claimed Public Footpath Snitterby Carr PF68 (Brown's Bridge) to Grid Ref	06/07/2009	No	125
Upton	338	PF	Claimed Public Footpath from High Street to PF 50	27/07/2009	No	126
Raithby / Hundleby	339	BOAT	From B1195 road along Raithby PB 133 & part Hundleby PB 133 to Raithby	07/09/2009	No	127
Billingborough	341	PF	Claimed Footpath Low Street to Whiteleather Square	27/01/2011	No	128
Colsterworth	345	PF	Claimed Footpath from Old Woolsthorpe Rd to Bridge End	20/02/2011	No	129
Grantham / Londonthorpe and Harrowby Without	346		Claimed Footpaths in Londonthorpe and Harrowby	21/03/2011	No	130
Boston	347	PF	Claimed Footpath from Ingelow Ave to Punchbowl Lane	24/06/2011	No	131
Bourne	348	PF	Claimed Footpath from Beaufort Drive to Bourne Woods	29/06/2011	No	132
North Somercotes	349	PB	Claimed Bridleway from Warren Road around North Somercotes Warren	09/08/2011	No	133
Heapham & Upton	350		Claimed Bridleway from Common Lane to Cow Lane	02/12/2011	No	134
Long Bennington	351	PF	Claimed Footpath from Back Lane to PF17	29/02/2012	No	135
Long Bennington	352	PF	Claimed Footpath from Wheatsheaf Lane to PF17	11/04/2012	No	136
Londonthorpe and Harrowby Without	356	PB	Claimed Bridleway from Turnor Road (RB 6) to Harrowby Lane	19/06/2012	No	137
Benniworth	357		Part of PF9	25/07/2012	No	138
Caythorpe and Frieston	358		Claimed Footpath between Old Lincoln Road and PF4 and PF to PF5	05/10/2012	No	139
Sudbrooke	359	PF	Claimed footpaths in Sudbrooke Park	04/12/2012	No	140

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Foston	361	PB	Claimed bridleway from 16 Chapel Lane to Restricted Byway No.5	16/01/2013	No	141
Upton	362		Claimed BOAT from Heapham Road to Slingers Wood	11/02/2013	No	142
Welton Le Marsh	367	PF	Claimed footpath from junction of Beck Lane to entrance to Groves Farm, I	29/08/2013	No	143
Gainsborough	368	PF	Claimed footpath from Market Place to Caskgate Street	02/10/2013	No	144
Folkingham	369	PF	Claimed footpath from A15 to copse at end of PF3	30/12/2013	No	145
Glentworth	370	PF	Claimed footpath between PF91 and Dog Kennel Road	14/04/2014	No	146
Glentworth/Harpswell	371	PF	Claimed footpath between Homeyard Farm & Hermitage Farm	20/05/2014	No	147
Deeping St. James	372	PF	Claimed footpath between PF9 and PB12	25/06/2014	No	148
Sleaford	373	PF	Claimed bridleway between Lincoln Road (A15) to PF3	01/08/2014	No	149
Cranwell & Byard's Leap	375	PF	Addition of PF between PF754 and PB1	27/08/2014	No	150
Cranwell & Byard's Leap / Brauncewell	376	PF	Addition of PF between PF4 and Brauncewell PF12	27/08/2014	No	151
Long Bennington / Westborough & Dry Doddington	377	PF	Claimed footpath between Westborough Lane & bridge on Church St. alon	19/09/2014	No	152
Ludborough	378	PF	Claimed footpath along track running to and from PF107	06/10/2014	No	153
North Ormsby	379	PF	Claimed footpath between north end of PF 357 and metalled highway in ce	14/11/2014	No	154
Horncastle	380	PF	Claimed footpath from Jessop Close and Mareham Road	08/12/2014	No	155
Louth	382	BOAT	Claimed BOAT from Northgate to Spout Yard Car Park	23/02/2015	No	156
Aisthorpe/Brattleby	381	PB	Claimed bridleway between Low Farm, Aisthorpe and Thorpe Lane, Brattle	20/04/2015	No	157

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